

**IN THE MATTER OF THE PUBLIC INQUIRY INTO UNDERCOVER  
POLICING**

**OPEN APPLICATION FOR A RESTRICTION ORDER (ANONYMITY)  
RE: HN80  
SUBMITTED ON BEHALF OF THE MPS**

**Restriction Order Sought**

1. The MPS apply for a restriction order over the real identity of HN80 to last indefinitely in the following terms:
  - (1) No direct or indirect disclosure of HN80's real name (including any description or image capable of identifying HN80) beyond the Chairman and the Inquiry team;
  - (2) The Commissioner reserves the right to make further submission as to the effective operation of this Restriction Order during the course of the Inquiry.

**Legal Basis for the Application**

2. The Application is made on the following statutory basis:
  - s.17(3) of the Inquiries Act 2005: the duty to act with fairness in the procedure or conduct of an inquiry
  - s.19(3)(a) of the Inquiries Act 2005 and Article 8 ECHR: the duty to act in a way that is not incompatible with the right to private and family life
  - s.19(3)(b) read together with s.19(4)(b)-(d) of the Inquiries Act 2005: conducive to the Inquiry fulfilling its terms of reference or necessary in the public interest, having regard in particular to the matters mentioned in subsection (4).
3. The applicable legal principles have been comprehensively set out in the Chairman's Restriction Order: Legal Principles and Approach Ruling ("the Principles Ruling") of 3 May 2016. Regard has also been had to the restriction order rulings and 'minded to' decisions issued to date in respect of various SDS officers.

**Evidence in Support**

4. This application is supplemented by evidence which is not to be disseminated further than the Chairman and the Inquiry team:
  - a. a closed risk assessment.

## Reasons

### Section 17

5. Application of the statutory and common law principles of fairness require that the real identity of HN80 is not disclosed. The considerations which apply are highlighted below in relation to s. 19(3)(a) and ss19(3)(b) and 19(4).

### Section 19(3)(a) and Article 8

6. A restriction order protecting HN80's real identity is required in order for the Inquiry to meet its duty under the Human Rights Act 1998 not to act in a way which is incompatible with a Convention right. The Convention right in issue is Article 8.
7. Disclosure of HN80's real name would amount to an unjustified and/or disproportionate interference with his right to private and family life. The nature and sources of that interference are set out in the risk assessment at §§8, 15, 19. It is reasonable to infer that there would be some public interest in HN80 by virtue of HN80's status as a former UCO.
8. The level of risk posed by this interference with HN80's private and family life is set out in the Risk Assessment at §19.

### Section 19(3)(b) and s19(4)

9. The Chairman is invited to find that a Restriction Order protecting HN80's real identity is conducive to the Inquiry fulfilling its Terms of Reference or is necessary in the public interest having regard in particular to the factors set out at s.19(4) of the Act read together with the Chairman's approach at [152] of the Principles Ruling:

*"...when considering whether to make an order restricting disclosure of any relevant particular piece of information on public interest grounds I will be required to:*

- (1) identify the public interest in non-disclosure;*
- (2) assess the risk and level of harm to the public interest that would follow disclosure of that information;*
- (3) identify the public interest in disclosure;*
- (4) assess the risk and level of harm to the public interest that would follow non-disclosure of that information;*
- (5) make in respect of that information a fact sensitive assessment of the position at which the public interest balance should rest".*

### The public interest in non-disclosure of real identity

10. The following public interest factors are pertinent:
  - (a) HN80 was deployed undercover in the late 1970s for several years having infiltrated left wing groups.

- (b) He was promised confidentiality by his Chief Inspector before commencing his deployment, and promised that his career would be managed to avoid any compromise of his anonymity: see risk assessment at §3.4. He has respected that confidentiality and objected to postings that would have put his anonymity at risk.
- (c) The likely sources and level of risk of physical harm are set out in the risk assessment at §§13, 14, 15, 19. It is in the public interest for HN80's real identity to be restricted to avoid or reduce the risk of causing harm to HN80 or others.

The public interest in disclosure of real identity

- 11. The MPS appreciates that the public interest in openness is a factor which weighs against the making of a Restriction Order in HN80's case. However, MPS submits that there is no identifiable public interest in disclosure of HN80's real name in circumstances where the real name alone is of no assistance to the Inquiry in fulfilling its Terms of Reference or to Core Participants or witnesses who would not have known HN80 by his real name.

Where the public interest balance lies

- 12. The MPS has considered the Chairman's Principles Ruling and has had particular regard to the importance of openness in the Public Inquiry.
- 13. In all the circumstances, the MPS makes this application for a Restriction Order over HN80's real name on the bases of fairness, and to avoid a risk of disproportionate interference with HN80's right to private and family life. The MPS submits such an application is in the public interest and conducive to the Inquiry's terms of reference.

**MPS, Department of Legal Services**

**26 February 2018**